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TO AMEMBASSY VIENNA PRIORITY

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VIENNA AND GENEVA FOR MBFR AND CSCE

INFO FOR PAOS

1. HIGHLIGHTS. FOREIGN AFFAIRS HEADLINES IN WEEK-END AND

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MONDAY PAPERS WERE ON ISRAEL BEGINS PULLOUT AND KISSINGER

HOPEFUL ON SYRIA PEACE. INSIDE NYTIMES SATURDAY HAD BONN STORY ON STALLED TROOP-COST TALKS, US CONCERNED BY LACK OF PROGRESS ON NEW 2-YEAR ACCORD. SUNDAY PAPERS REPORTED BULGARIAN VESSEL SEIZED OFF NEW JERSEY FOR FISHING WITHIN 12-MILE LIMIT.

1A. SOME SUNDAY PAPERS HAD STORIES ON MINI-NUKES URGED FOR NATO; ALSO 3,647 LOSE ACCESS TO ATOMIC WEAPONS; ALSO STORIES ON SCIENTISTS ASK DESTRUCTION OF LAND MISSILES. MONDAY WASHPOST INSIDE HAS SUMMARY JACKSON'S TV STATEMENT ON ARMS. NEWSWEEK HAS ARMS STORY.

2. ACCESS. WASHINGTON AP, LONG IN WASHPOST, SHORT IN BALTSUN, REPORTED THAT ACCORDING TESTIMONY GIVEN CONGRESSIONAL PANEL 3,647 PERSONS WITH ACCESS TO ATOMIC WEAPONS WITHIN A SINGLE YEAR WERE REMOVED FROM THEIR JOBS BECAUSE OF DRUG ABUSE, MENTAL ILLNESS, ALCOHOLISM, OR DISCIPLINE PROBLEMS, THIS NUMBER AMOUNTING TO 3 PERCENT OF

THE 120,000 MILITARY AND CIVILIANS WORKING WITH OUR NUCLEAR ARSENAL AND 20 PERCENT OF THE DISQUALIFICATIONS ARE BECAUSE OF DRUGS. AT END OF STORY GEN. GOODPASTER IS QUOTED AS TELLING CONGRESSIONAL PANEL TRIP-WIRE THEORY IS PROBABLY OBSOLETE, SAYING IT'S LIKELY TACTICAL ARTILLERY NUKES COULD HALT AN ATTACK WITHOUT TRIGGERING THE FIRING OF NUCLEAR WEAPONS FROM RUSSIA AT US TARGETS.

3. MININUKES. SUNDAY NYTIMES FINNEY STRESSED GOODPASTER IS ADVOCATING A NEW GENERATION OF SMALL ATOMIC WEAPONS TO STRENGTHEN NATO, ARGUING THESE COULD BE USED ON A WIDER VARIETY OF MILITARY TARGETS WITH LESS DAMAGE TO CIVILIAN POPULATIONS, HENCE THERE WOULD BE GREATER POLITICAL WILLINGNESS TO USE THE SMALLER WEAPONS AND AN ENHANCEMENT OF CREDIBILITY OF NATO'S NUCLEAR DETERRENT. GOODPASTER POSITION WAS OUTLINED LAST JUNE TO JOINT ATOMIC ENERGY SUBCOMMITTEE ON MILITARY APPLICATIONS AND THIS TESTIMONY, HEAVILY CENSORED, WAS MADE AVAILABLE SATURDAY BY SYMINGTON. FINNEY SAID GOODPASTER TESTIMONY WAS FIRST OFFICIAL EXPLANATION OF PENTAGON'S REPORTED INTEREST IN DEVELOPING MININUKES, FINNEY ADDING THAT BY EXPLODING UNCLASSIFIED

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THESE SMALLER WEAPONS AT A LOWER ALTITUDE US COULD MAKE MORE ACCURATE USE OF THE RADIATION'S LETHALNESS, AEC LABS BELIEVING DESIGN CHANGES IN WARHEAD CAN ALSO ENHANCE RADIATION EFFECTS, PERHAPS BY AS MUCH AS 30 PERCENT, ALTHOUGH WITHIN THE ARMY THERE IS SOME RELUCTANCE TO TURN TO THE NEW AND STILL SOMEWHAT ILL-DEFINED USE OF RADIATION AS A WEAPON INSTEAD OF CONCENTRATING ON THE EFFECTIVENESS OF THE BLAST. PROBLEM OF COSTS IS ALSO BEGINNING

TO CONCERN SOME CONGRESSMEN, INCLUDING SYMINGTON WHO PLANS HEARINGS NEXT MONTH ON US NUCLEAR STRATEGY IN EUROPE. SHORTER VERSION OF NYTIMES STORY IN BALTSUN REPORTS TECHNOLOGICAL ADVANCE IS NOT SO MUCH IN WARHEAD DESIGN AS IN BOMBS AND MISSILES TO DELIVER THEM, SUCH AS THE SMART BOMBS OF GREATER ACCURACY WHICH WERE USED IN FINAL STAGES OF VIETNAM WAR.

4. MISSILES. SUNDAY WASHPOST GETLER REPORTED FEDERATION OF AMERICAN SCIENTISTS DECLARED THAT THE ONLY STABLE ALTERNATIVE TO A CONTINUING NUCLEAR ARMS RACE IS FOR US AND RUSSIA GRADUALLY TO DESTROY THEIR LAND-BASED MISSILES AND RELY ON LESS VULNERABLE MISSILE-FIRING SUBMARINES AND BOMBERS TO DETER EACH OTHER FROM ATOMIC ATTACK. HOLDING THAT THE ICBMS ARE AT HEART OF ARMS RACE, FEDERATION NOTES THAT LAND MISSILES ARE LESS ACCURATE THAN SEA-BASED ONES AND INCREASING ACCURACY OF ICBMS FUELS FEARS THAT ONE SIDE WILL EVENTUALLY BE ABLE TO ANNIHILATE THE OTHER'S LAND-BASED FORCES BY SURPRISE BLOW. GETLER REPORTS THE PROPOSAL TO DESTROY ONE-THIRD OF ALL LAND-BASED MISSILES

EVERY FIVE YEARS AT SALT NEGOTIATIONS IS ENDORSED BY MORTON HALPERIN, RATHJENS, RETIRED ADMIRAL LEE, SCOVILLE AND YORK. GETLER SAYS FEDERATION DOESN'T ASSESS CHANCES OF SOVIET AGREEMENT BUT HOLDS IT WOULD BE ADVANTAGEOUS TO US EVEN UNILATERALLY TO DESTROY LAND-BASED MISSILES, ARGUING THAT WITHOUT LAND-BASED MISSILES THERE WOULD BE NO INCENTIVE TO USSR TO STRIKE A MASSIVE FIRST BLOW. FEDERATION ALSO HOLDS SCHLESINGER HAS SET OUT ON DANGEROUS COURSE BY STRIVING FOR CAPABILITY TO RESPOND IN KIND TO LIMITED MILITARY ATTACKS AGAINST MILITARY TARGETS, FEDERATION HOLDING THAT IN PREPARING FOR THAT POSSIBILITY AND EXPRESSING FEAR SOVIETS MIGHT ENGAGE IN THIS POSSI-
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BILITY WE ARE IMPROVING PROSPECTS FOR LIMITED NUCLEAR WAR.

4A. NYTIMES SPECIAL COVERS MUCH SAME GROUND, NOTING THAT FEDERATION SAID AS EACH SIDE ACQUIRES MULTIPLE WARHEADS OF EVER-INCREASING ACCURACY, EACH LAND-BASED FORCE WILL, IN TIME, BE ABLE TO LARGELY ANNIHILATE THE OTHER, DEPENDING ONLY UPON WHO STRIKES FIRST, HENCE ONLY WAY OUT OF THIS UNSTABLE SITUATION IS AGREEMENT TO DESTROY LAND-BASED MISSILES. SPECIAL STORY DS POLICY STATEMENT SAW FOLLOWING ADVANTAGES OF AGREEMENT TO DESTROY THESE MISSILES: SOVIET LAND-BASED MISSILES WILL CEASE TO THREATEN A DELIBERATE PREEMPTIVE ATTACK UPON OUR MISSILES; USSR WILL NO LONGER HAVE AN INCENTIVE TO STRIKE FIRST AGAINST OUR MISSILES OUT OF FEAR OF A STRIKE FROM US; EXPENSIVE RACE TO MODERNIZE WILL BE ABORTED; PERIODICAL

POLITICAL OUTCRIES OF GAPS AND THREATS WILL BE
AVOIDED.

5. STRATEGY. SUNDAY NYTIMES REVIEW PIECE BY FINNEY IS
HEADED: BALANCE OF TERROR IS UNCOMFORTABLE BUT IT WORKS,
FINNEY SAYING IT IS UNNATURAL FOR MILITARY MEN TO REGARD
WEAPONS AS DETERRENTS RATHER THAN SOMETHING TO FIGHT WITH,
AND THEY HAVE CAST AROUND FOR A RATIONALE THAT WOULD MAKE
NUCLEAR WAR THINKABLE AND IN PROCESS FIND A MISSION FOR
SURPLUS NUCLEAR WARHEADS, THUS DEVELOPING NEW STRATEGIC
CONCEPT KNOWN AS A COUNTERFORCE CAPABILITY. FINNEY SAYS
SCHLESINGER'S DELIBERATE EFFORT TO PROVOKE A NATIONAL
DEBATE ON ADOPTION OF COUNTERFORCE STRATEGY RAISES TWO
IMPORTANT QUESTIONS: 1, WHY DID SCHLESINGER CHOOSE TO
MAKE HIS ANNOUNCEMENT AT THIS TIME; 2, WHAT IS SO NEW AND
DIFFERENT ABOUT CHANGE IN TARGETING DOCTRINE IF US ALREADY
HAS COUNTERFORCE WEAPONS AIMED AT SOVIET MILITARY INSTAL-
LATIONS? ON TIMING, FINNEY SUGGESTS SCHLESINGER IS SEEK-
ING TO DETER RUSSIANS--AND REASSURE OUR ALLIES--BY EMPHA-
SIZING US HAS COUNTERFORCE CAPABILITY AND IF RUSSIA WILL
NOT AGREE AT SALT TWO TO LIMIT ON STRATEGIC ARMS US IS
PREPARED TO MATCH IT IN COUNTERFORCE. ON QUESTION OF

WHAT'S DIFFERENT, FINNEY SAYS IF ADMINISTRATION IS AIMING
AT LARGER, MORE ACCURATE, COUNTERFORCE WEAPONS, THEN IT
INVOLVES NOT MERELY BILLIONS OF DOLLARS BUT POTENTIAL UP-
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SETTING OF BALANCE OF MUTUAL TERROR THAT HAS THUS FAR
DETERRED A NUCLEAR WAR. FINNEY SAYS THOSE WHO CONCLUDE
NUCLEAR WAR IS THINKABLE HAVE NEVER SATISFACTORILY
ANSWERED THE QUESTION OF WHY A NATION WOULD THINK IT
COULD CONDUCT A COUNTERFORCE STRIKE AND NOT HAVE ITS
CITIES DESTROYED IN RETALIATION.

5A. NEWSWEEK HAS COLUMN AND HALF ARTICLE ENTITLED, ARMS--
NEW UNTHINKABLES, REFERRING TO SCHLESINGER'S "ONE-MAN
CAMPAIGN" TO LET CONGRESSMEN, NEWSMEN AND AMERICANS
GENERALLY KNOW OF A FUNDAMEN
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